

State of Misconsin 2009 - 2010 LEGISLATURE

PZ LRB-4078/P1 TKK:jld:jf inse4

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

		In 1-19-2010
		By 1-20-2010 p.m
	4	Regen
	\int_{1}^{1}	An ACT to renumber and amend 118.51 (6); to amend 62.51 (1) (a); and to
	2 3	of School (nspection and Licensure in the city of Milwaukee) create 20.255 (1) (jd) and 119.03 of the statutes; relating to: creating an Office of School (nspection and Licensure in the city of Milwaukee)
	Inco applysis	Analysis by the Legislative Reference Bureau This is a preliminary draft. An analysis will be provided in a later version. For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.
		The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:
,	4	SECTION 1. 20.255 (1) (jd) of the statutes is created to read:
•	(5)	20.255 (I) (id) Milwaukee office of school inspection and licensure;
	6	administrative fees. All moneys received under s. 119.03 (4) (rem administrative fees
	07	related to the issuance of operating licenses to curb schools operating under ch. 1193
	8	charter schools, as defined in s. 115.001 (1), operating in a 1st class city, and private
Ī	9	schools narticinating in the magram under 140 30

applications for operating licenses, the inspection of schools for which an application

(9)

has been submitted or an perating license issued, and the administration of the inspection and licensure programmender s. 119.031.

(3)

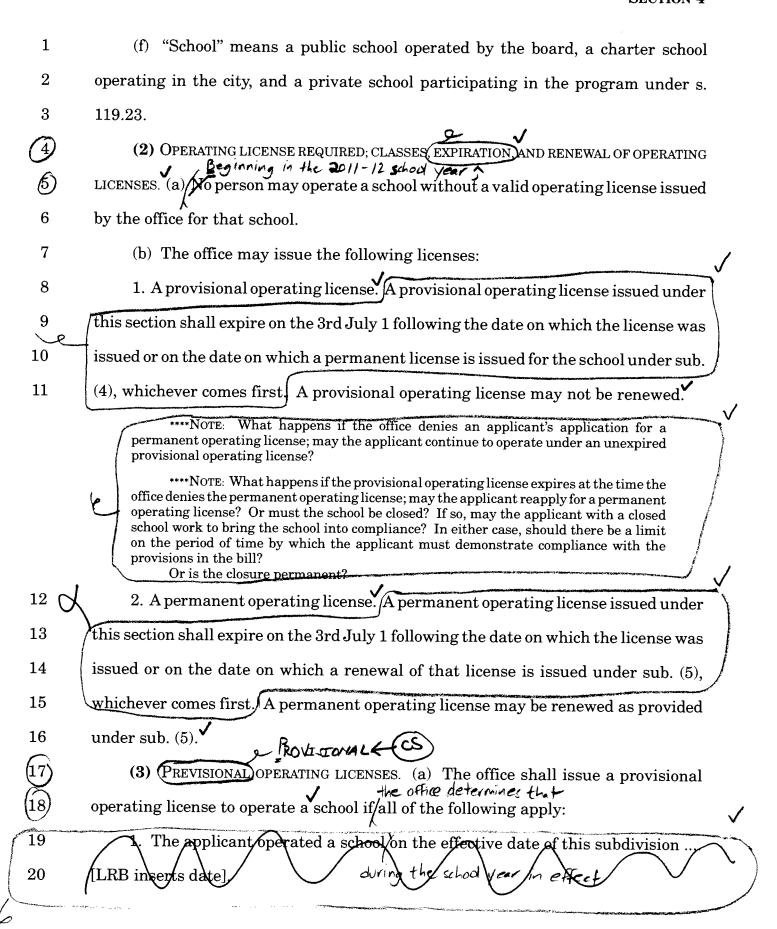
SECTION 2. 62.51 (1) (a) of the statutes is amended to read:

city engineer; city purchasing agent; commissioner of building inspection, of city development, of health or of public works; director of administration, of budget and management, of community development agency, of employee relations, of office of school inspection and licensure, of telecommunications, or of safety; emergency management coordinator; employee benefits administrator; executive director of the commission on community relations; municipal port director; commissioner of assessments; director of liaison; city personnel director; executive director of the retirement board; executive director of the city board of election commissioners; city librarian; city labor negotiator; executive secretary of the board of fire and police commissioners; and supervisor of the central electronics board.

SECTION 3. 118.51(6) of the statutes is renumbered 118.51(6)(a) and amended to read:

118.51 (6) (a) A school board may Beginning in the 2010–11 school year, the school district operating under ch. 119 shall limit the number of its resident pupils attending public school in other school districts under this section in the 1998–99 school year to 3% of its membership. In each of the 7 succeeding school years, a school board may limit to the number of its resident pupils attending public school in other school districts to an additional 1% of its membership under this section in the 2009–10 school year.

1	(b) If more than the maximum allowable number of resident pupils apply to
2	attend public school in other school districts in any school year under this section,
3	the school board of school directors shall determine which pupils will be allowed to
4	attend public school in other school districts on a random basis, except that the school
5	board of school directors shall give preference to pupils who are already attending
6	public school in the school district to which they are applying under this section and
7	to siblings of such pupils.
8	SECTION 4. 119.03 of the statutes is created to read:
9	119.03 Office of school inspection and licensure. (1) Definitions. In this
10	section: (3) Handards
11	(a) "Administrator" means all of the following:
(12)	1. The superintendent, supervising principal, executive director, or other
$\widetilde{13}$	person who acts as the administrative head of the school district operating under this
14	chapter. e of zhools v
-	
15	2. The superintendent, supervising principal, executive director, or other
15 16	2. The superintendent, supervising principal, executive director, or other person who acts as the administrative head of any school required to be licensed
	of other
16	person who acts as the administrative head of any school required to be licensed
16 17	person who acts as the administrative head of any school required to be licensed under this section.
16 17 18	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following:
16 17 18 19	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following: 1. The board.
16 17 18 19 20	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following: 1. The board. 2. The operator of a charter school operating in the city.
16 17 18 19 20 21	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following: 1. The board. 2. The operator of a charter school operating in the city. 3. The governing body of a private school participating in the program under
16 17 18 19 20 21 22	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following: 1. The board. 2. The operator of a charter school operating in the city. 3. The governing body of a private school participating in the program under s. 119.23.
16 17 18 19 20 21 22 23	person who acts as the administrative head of any school required to be licensed under this section. (b) "Applicant" means any of the following: 1. The board. 2. The operator of a charter school operating in the city. 3. The governing body of a private school participating in the program under s. 119.23. (c) "Child with a disability" has the meaning given in s. 115.76 (5).



Q1.

N

イスに引いて

19

20

21

22

23

24

The applicant submits an application for a provisional operating license for

the school to the office, together with the information required under par. () and any supporting documentation required by the office and the administrative fee required An application under this subdivision shall be received by the office no later than the first day of the 13th month beginning after the effective date of this 6 subdivision [LRB inserts date]. 4 2. (3) The applicant satisfies the requirements under par. (c) 2 (b) The office shall issue a provisional operating license to operate a school if 9 all of the following apply: 10 1. The applicant did not operate a school during the school year in effect on the 11 effective date of this subdivision [LRB inserts date]. 2. The applicant submits an application for a provisional operating license for 12 the school to the office, together with the information required under par. (c) and any 13 supporting documentation required by the office and the administrative fee required 14 under sub. (6). An application under this subdivision shall be received by the office **15**) -submitted to at least 180 days before the applicant intends to operate the school. 16 3. The applicant satisfies the requirements under par. (c). (b) (c) An applicant under this subsection shall submit clear and convincing

evidence to the office that all of the following are satisfied:

1. The applicant has established a budget development and approval process, a system of fiscal management, an organizational structure, a management system, and a process for receiving, depositing, investing, managing, spending, accounting for, and auditing resources for the school that meets the standards established by the office by rule.

 $\mathbf{2}$

3

4

5

10

11)

12

13

14

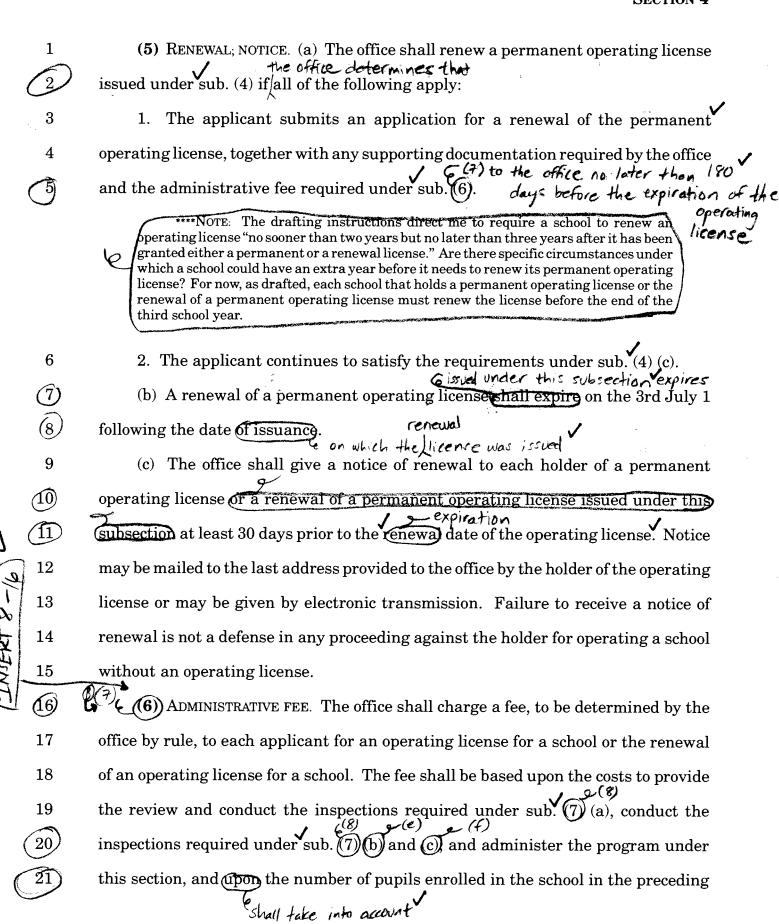
(15)

16

17

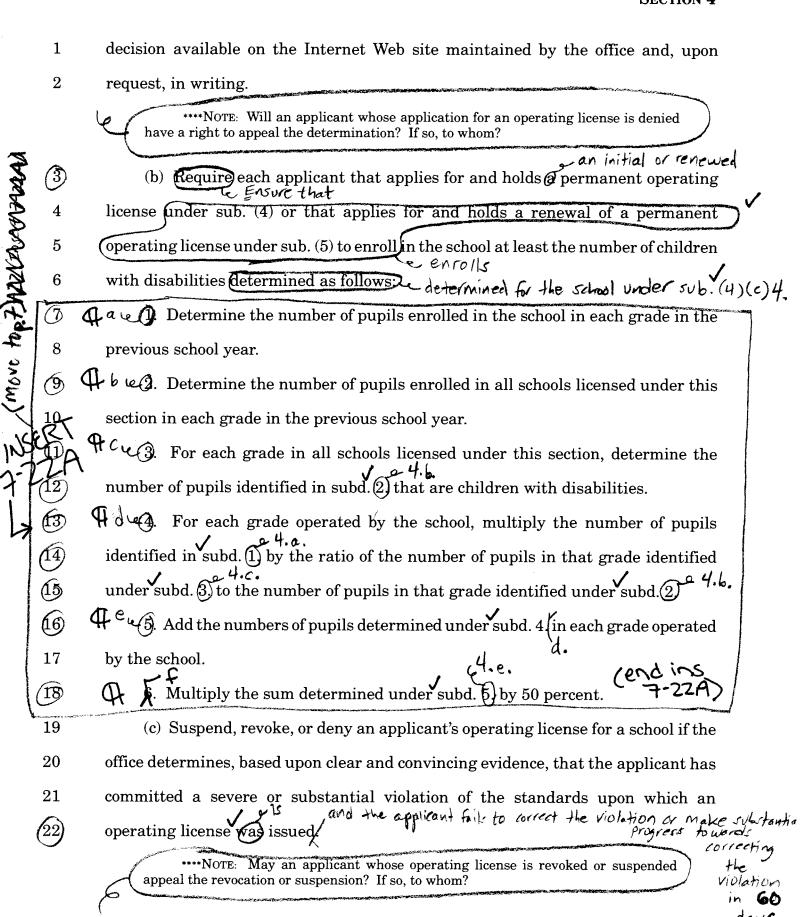
18

- 2. The applicant will operate the school in a building that meets the safety standards established by the office by rule and will utilize facilities and equipment, including vehicles, that meet the safety standards established by the office by rule.
- 3. The applicant has developed a curriculum that meets the standards of educational success established by the office by rule.
- 4. a. For an applicant under par. (a) and an applicant under par. (b) that has applied for a permanent operating license under sub. (4) or for the renewal of a permanent operating license under sub. (5), the applicant has selected and employs administrators, teachers, and staff for the school that meet the standards of excellence established by the office by rule.
- b. For an initial applicant under par. (b), the applicant has selected and will employ administrators, teachers, and staff for the school that meet the standards of excellence established by the office by rule.
- (4) PERMANENT OPERATING LICENSE. The office shall issue a permanent operating the office determines that license to operate a school if all of the following apply:
- (a) The applicant holds a valid provisional operating license for the school and to an applicant who operated a school year v one of the following applies:
- 1. For a provisional operating license issued under sub. (3) (a), the applicant has been operating the school under the license for at least 12 months but not more than 36 months.



school year (but shall not exceed \$ All fees shall be [amount to be determined] credited to the appropriation account under s. 20.255 (1) (jd). ****Note: Is it possible for the fee to be based upon the number of pupils at the school and upon the costs to administer the program? • (7) DUTIES OF THE OFFICE. The office shall do all of the following: (a) Upon receipt of an application under subs. (3) to (5): 5 1. Submit a written notice of the application to the state superintendent, the the applicant is operating the school at the tim common council, the mayor, and, if applicable, parents of pupils enrolled in the 1 The office shall school and publish the written notice as a class 1 notice under ch. 985. 8 2. Provide access to information submitted by the applicant in connection with the application for licensure to the parties identified under subd. 1) on the Internet Web site maintained by the office and, upon request of the party, in writing. 11 3. Request an evaluation by the city comptroller of the applicant's compliance 12with or likelihood of compliance with the financial and budgetary standards established by rule under par. (d) 1 13 ****NOTE: Is it possible for the city comptroller to offer an opinion as to the applicant's likelihood of compliance with the financial and budgetary standards? 14 4. Undertake any inspections of the school premises and of records maintained by the applicant for the school necessary to evaluate the application for licensure. 15 16 5. Hold a public hearing on the application for an operating license and provide 17 an opportunity for persons attending the hearing to present testimony on the 18 applicant, the school, and the application for licensure. 19 6. Submit to the applicant, in writing, the decision of the office to grant or deny 20 the operating license. The office shall provide a copy of the decision to the state

superintendent, the common council, and the mayor, and shall make the written



- (d) Promulgate rules for the administration of the inspection and licensure program under this section, including all of the following:
- 1. Standards for a budget development and approval process, a system of fiscal management, an organizational structure, a management system, and a process for receiving, depositing, investing, managing, spending, accounting for, and auditing resources to be implemented and maintained by an applicant seeking an operating license under this section. The office shall collaborate with the city comptroller to establish the standards required under this subdivision.
- 2. Standards of educational success to be incorporated into the curriculum of an applicant's school.
- 3. Standards of excellence for teachers, administrators, and staff at the school. The office shall collaborate with the deans and faculty of education at the University of Wisconsin–Milwaukee, Marquette University, and Alverno College, and with other educational experts to establish the standards required under this subdivision. The standards under this subdivision shall require each administrator to hold, at minimum, a bachelor's degree.

****Note: Who determines whether a person is an "educational expert"?

- 4. Educational performance measures applicable to whether a pupil has advanced to the next grade level.
- 5. Standards governing the admission of children with disabilities to a school licensed under this section. The standards shall prohibit an applicant from refusing to enroll a child with a disability or to provide a free appropriate public education, as defined in s. 115.76 (7), for the child with a disability.
- 6. Conditions under which an operating license issued under this section may be suspended or revoked, the duration of a suspension or revocation, and the

conditions that must be satisfied by an applicant for the reinstatement of the 1 operating license. $\mathbf{2}$ 7. A definition of a substantial violation of the standards upon which an 3 operating license was issued 5 8. A definition of a severe violation of the standards upon which an operating license was issued. (e) Establish a schedule for periodic inspection of each school for which an operating license/has been issued under this section. 9 (f) Periodically conduct unscheduled inspections of each school for which an 10 operating license has been issued under this section. The office may establish 11 criteria governing the rationale for conducting an unscheduled inspection. 12 (g) Annually submit a comprehensive written report detailing the policies, operations, revenues, and expenses of the office and summarizing the decisions regarding licensure of schools to all of the following: 15 1. The governor. 16 2. The appropriate standing committees of the legislature. 17 3. The state superintendent. 18 4. The common council. 19 5. The mayor. 20 Section 5. Nonstatutory provisions. 21 (1) (a) In this subsection: 22 1. "Nonresident school district" means a school district, other than the school 23 district operating under chapter 119 of the statutes, that a pupil is attending or has 24 applied to attend under section 118.51 of the statutes.

2. "Resident pupil" means a pupil who resides in the school district operati	ing
under chapter 119 of the statutes.	

(b) The legislative council staff shall conduct a study of the racial, ethnic, and socioeconomic characteristics of resident pupils who enroll in a nonresident school district. The study shall include an analysis and discussion of the academic outcomes of resident pupils who enroll in a nonresident school district.

****Note: Do you want the study to be completed at any particular time? Do you want Legislative Council Staff to report on the results of the study to any particular persons or entities? Do you want this to be an ongoing or longitudinal study? Or to be limited to a particular school year or series of school years? How should Legislative Council Staff report on the academic outcomes of the pupils who are subject to the study?

7

1

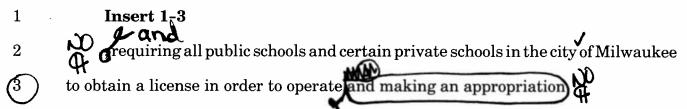
2

3

4

5

2009-2010 Drafting Insert FROM THE LEGISLATIVE REFERENCE BUREAU



Insert analysis - NO (F

米

*

术

► City of Milwaukee Office of School Standards and Licensure

This bill establishes an Office of School Standards and Licensure (office) in the * Lity of Milwaukee (city) and directs the office to issue operating licenses to qualified schools in the city. Under the bill, no school may be operated in the city unless an operating license has been issued for the school. The bill defines "school" as a public school operated by the board of school directors of Milwaukee Public Schools (board or MPS), a charter school operating in the city, and a private school participating in the Milwaukee Parental Choice Program (MPCP).

Under the bill, the board, the governing body of each private school participating in the MPCP, and the operator of each charter school located in the city must apply to the office for an operating license. The bill establishes two classes of operating licenses which must be obtained from the office in the following order:

1. A provisional operating license. A provisional operating license may not be renewed.

2. A permanent operating license. A permanent license may be renewed. Each operating license issued by the office, including a renewal of a permanent operating license, expires on the Grd July 1 following the date on which the license was issued.

Provisional operating licenses:

To obtain a provisional operating license, the applicant must submit a timely application and application fee to the office and demonstrate that it satisfies all of the following:

- 1. It has established a budget development and approval process and a system of fiscal management that meets standards established by the office.
- 2. It will operate the school in a building that meets the safety standards established by the office by rule.
- 3. It has developed a curriculum that meets standards of educational success established by the office by rule.
- 4. It has employees that meet standards of excellence established by the office by rule.

Permanent operating licenses: To obtain a permanent operating license, the applicant must submit a timely application and application fee to the office and demonstrate that it satisfies all of

the following: 1. It holds a valid provisional operating license and continues to satisfy all of

the requirements for the provisional operating license.



INS LRB-4078/P1ins TKK:jld:jf

- 2. At least 90 percent of the pupils who have attended the school for more than one school year have advanced at least one grade level for every year of enrollment.
- 3. It has implemented a policy governing the admission to the school of children with disabilities.
- 4. It enrolls at least the number of children with disabilities at the school as is required under the formula established in the bill. The formula takes into account the number of pupils enrolled in the school in each grade, the number of pupils enrolled in all schools licensed under the bill in each grade, and the number of children with disabilities enrolled in all schools licensed under the bill in each grade.

Duties of office.

The bill requires the office to do all of the following:

- 1. Make rules governing the implementation of the inspection and licensure program, including standards for budgeting and fiscal management of the school and the educational success of pupils enrolled in the school.
 - 2. Upon receipt of an application for an operating license do all of the following:
- a. Notify the state superintendent, the city common council, and the city mayor and make information provided by the applicant available for public inspection.
 - b. Inspect the school and records maintained by the applicant for the school.
- c. Hold a public hearing on the application and provide an opportunity for public testimony.
- d. Submit a written decision to the applicant and provide a copy to the state superintendent, common council and mayor.
- 3. Revoke, suspend, or deny an applicant's operating license if, after 60 days, the applicant has not corrected a severe or substantial violation of the standards upon which an operating license is issued.
- 4. Conduct scheduled and unscheduled inspections of each school for which an operating license may be or has been issued.
- 5. Annually submit a comprehensive written report detailing the policies, operations, revenues, and expenditures of the office and summarizing the licensing decisions of the office to the governor, the appropriate standing committees of the legislature, the state superintendent, the city common council, and the mayor of the city.

Subsub - Changes to Full-time Open Enrollment Program

Under the Open Enrollment Program, a pupil may apply to attend a school in a school district other than the pupil's resident school district. Current law establishes permissible criteria for a nonresident school district to accept or reject applications from nonresident pupils, including the availability of space, classes, and programs in the nonresident district. Current law also permits a nonresident school district to determine whether to accept or reject a nonresident pupil based upon whether the special education and related services needs described in the individualized education program of a nonresident pupil who is a child with a disability are available for the pupil in the nonresident school district and also whether the nonresident pupil has been referred for evaluation but not yet evaluated by an individualized education program team to determine whether the child has a disability.

K

*

The bill eliminates the two criteria related to the special educational needs of children with disabilities from the list of permissible criteria for the acceptance or rejection of a nonresident pupil whose resident school district is MPS. The bill also requires MPS to limit the number of its resident pupils attending public school in other school districts under the Open Enrollment Program to the number of resident pupils attending public school in other school districts in the 2009–10 school year.

Insert 2-16

(5)

SECTION 1. 115.881 (1) of the statutes is amended to read:

agency, county children with disabilities education board, governing body of a that helds an operating license is used under so 119003 private school participating in the program under s. 119.23, or operator of a charter school established under s. 118.40 (2r) may apply to the department for aid under this section if the applicant incurred, in the previous school year, more than \$30,000 of nonadministrative costs for providing special education and related services to a child and those costs were not eligible for reimbursement under s. 115.88, 115.93, or 118.255, 20 USC 1400 et seq., or federal medicaid.

118.51 (5) (a) 4. a. Whether Except as provided in subd. 4. b., whether the special education or related services described in the child's individualized education program, under s. 115.787 (2), of an applicant who is a child with a disability are available in the nonresident school district or whether there is space available to provide the special education or related services identified in the child's individualized education program, including any class size limits, pupil-teacher ratios or enrollment projections established by the nonresident school board.

History: 1997 a. 27, 41, 164; 1999 a. 117, 118; 2001 a. 16, 104; 2003 a. 55, 2005 a. 258; 2007 a. 222.

SECTION 3. 118.51 (5) (a) 4. b. of the statutes is created to read:



118.51 (5) (a) 4. b. A nonresident school board may not consider the criteria under subd. 4. a. if the application to the nonresident school district is received from a pupil who is a child with a disability and whose resident school district is the school district operating under ch. 119.

SECTION 4. 118.51 (5) (a) 6. of the statutes is renumbered 118.51 (5) (a) 6. a. and amended to read:

118.51 (5) (a) 6. a. Whether Except as provided in subd. 6. b., whether the child pupil has been referred to his or her resident school board under s. 115.777 (1) or identified by his or her resident school board under s. 115.77 (1m) (a) but not yet evaluated by an individualized education program team appointed by his or her resident school board under s. 115.78 (1).

History: 1997 a. 27, 41, 164; 1999 a. 117, 118; 2001 a. 16, 104; 2003 a. 55 305 a. 258; 2007 a. 222.

SECTION 5. 118.51 (5) (a) 6. b. of the statutes is created to read:

118.51 (5) (a) 6. b. A nonresident school board may not consider the criteria under subd. 6. a. if the application to the nonresident school district is received from a pupil whose resident school district is the school district operating under ch. 119.

SECTION 6. 118.51 (12) (a) of the statutes is renumbered 118.51 (12) (a) 1. and amended to read:

118.51 (12) (a) 1. If Except as provided in sub 2., if the individualized education program for a pupil, developed or revised under s. 115.787 after a child the pupil begins attending public school in a nonresident school district under this section, requires special education or related services that are not available in the nonresident school district or if there is no space available to provide the special education or related services identified in the child's pupil's individualized education program, including any class size limits, pupil-teacher ratios or enrollment



3-7 Cont

projections established by the nonresident school board, the nonresident school board may notify the child's pupil's parent and the child's pupil's resident school board that the special education or related service is not available in the nonresident school district. If such notice is provided, the child pupil shall be transferred to his or her resident school district, which shall provide an educational placement for the child pupil under s. 115.79 (1) (b).

History: 1997 a. 27, 41, 164; 1999 a. 117, 118; 2001 a. 16, 104; 2003 a. 2005 a. 258; 2007 a. 222.

SECTION 7. 118.51 (12) (a) 2. of the statutes is created to read:

118.51 (12) (a) 2. Subdivision 1. does not apply to a pupil attending school in a nonresident school district whose resident school district is the school district operating under ch. 119.

Insert 5-8

- 3. If the applicant operated a school during the 2009-10 school year, the applicant submits the application to the office no later than the first day of the 13th month beginning after the effective date of this subdivision [LRB inserts date].
- 4. If the applicant did not operate a school during the 2009–10 school year, the applicant submits the application to the office at least 180 days before the applicant intends to operate the school.

Insert 6-14

(c) A provisional operating license issued under this subsection expires on the 3rd July 1 following the date on which the license was issued or on the date on which a permanent operating license is issued for the school under sub. (4), whichever occurs first.

Insert 7-11



	Δ.
	b. For an applicant that did not operate a school in the 2009-2010 school year,
2	the the applicant continues to satisfy the requirements under sub. (3) (b) 1. to 3. and
3	satisfies the requirements under sub. (3) (b) 4. a.
4	Insert 7-22B
5	(d) A permanent operating license issued under this subsection expires on the
6	3rd July 1 following the date on which the license was issued or on the date on which
7	a renewal of that license is issued under sub. (5), whichever comes first.
8	Insert 8-16
(9)	(6) EFFECT OF DENIAL, SUSPENSION, REVOCATION, OR NONE RENEWAL OF AN OPERATING
10	LICENSE. (a) An applicant whose application for an operating license for a school or
11	whose application for renewal of a permanent operating license for a school is denied
12	may reapply to the office for a provisional operating license under sub. (3).
13	(b) If any operating license held by an applicant has expired before the
14	applicant has obtained a permanent operating license or the renewal of that license,
15	the applicant may not operate the school until the applicant has obtained an
16	operating license for the school.
17	(c) An applicant whose operating license has been denied, suspended, revoked,
18	or has not been renewed shall work with the office, the board, and the department
19	to provide for the temporary or permanent transfer of pupils to other schools that
20	hold a valid license issued by the office or to schools not required to be licensed under
21	this section.
22	Insert 12-20 and
$\widehat{23}$	SECTION 8. 119.23 (7) (am) (intro.) 1. and 2. of the statutes are consolidated,
24	renumbered 119.23 (7) (am) and amended to read:

NSERT 12-20

LRB-4078/P1ins TKK:jld:jf

(1)	119.23 (7) (am) intro.) Each private school participating in the program under
2	this section is subject to uniform financial accounting standards established by the
3	department. Annually by September 1 following a school year in which a private
4	$school\ participated\ in\ the\ program\ under\ this\ section,\ the\ private\ school\ shall\ submit$
5	to the department all of the following: 1. An an independent financial audit of the
6	private school conducted by a certified public accountant, accompanied by the
7	auditor's statement that the report is free of material misstatements and fairly
8	presents pupil costs under sub. (4) (b) 1. The audit under this subdivision shall be
9	limited in scope to those records that are necessary for the department to make
10	payments under subs. (4) and (4m). V. Evidence of sound fiscal practices, as
11)	by SECTION # RP: 119 23 (7) (10) 7.
Histo a. 28, 9 12	SECTION 9. 121.84 (4) (b) of the statutes is amended to read:
13	121.84 (4) (b) If a pupil attends school in a school district outside the pupil's
14	school district of residence under par. (a), s. 118.51 (12), (14), (16) and (17) apply to
15	the pupil as if the pupil were attending school in a nonresident school district under

s. 118.51. If the pupil is rejected as a result of s. 118.51 (12) (a), prohibited from

attending as a result of s. 118.51(12)(b)1. or transferred as a result of s. 118.51(12)

History: 1973 c. 90; 1977 c. 29, 78; 1985 a. 29, 218; 1989 a. 31, 114; 1997 a. 27, 286; 1999 a. 117.

(b) 2., s. 118.51 (9) applies.

16

17

18

(end ins 12-20)

STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

21.11	To Kun Andy / Kessler		
Re office of school standards & ficulture			
	remove cty council confirm	aution	



2

3

4

5

6

7

8

State of Wisconsin **2009 - 2010 LEGISLATURE**

LRB-4078/P2 TKK:jld:jf

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION -

1egen

AN ACT to repeal 119.23 (7) (am) 2:; to renumber and amend 118.51 (5) (a) 4., 118.51 (5) (a) 6., 118.51 (6) and 118.51 (12) (a); to consolidate, renumber and amend 119.23 (7) (am)/(intro.) and 1.; to amend 62.51 (1) (a), 115.881 (1) and 121.84 (4) (b); and **to create** 118.51 (5) (a) 4. b., 118.51 (5) (a) 6. b., 118.51 (12) (a) 2. and 119,03 of the statutes; relating to: creating an Office of School Standards and Licensure in the city of Milwaukee and requiring all public schools and certain private schools in the city of Milwaukee to obtain a license by the office in order to operate.

Analysis by the Legislative Reference Bureau City of Milwaukee Office of School Standards and Licensure

This bill establishes an Office of School Standards and Licensure (office) in the city of Milwaukee (city) wildirecto the office to some operating licenses to quantified cheola in the city unless an operating license has been issued for the school. The bill defines "school" as a public school operated by the Board of School Director's of Milwaukee Public Schools (board or MPS), a charter school operating in the city, and a private school participating in the Milwaukee Parental Choice Program (MPCP).

Under the bill, the board, the governing body of each private school participating in the MPCP, and the operator of each charter school located in the city

headed by a person appointed by the mayor to serve at his or her pleasure of

must apply to the office for an operating license. The bill establishes two classes of operating licenses that must be obtained from the office in the following order:

- 1. A provisional operating license. A provisional operating license may not be renewed.
 - 2. A permanent operating license. A permanent license may be renewed.

Each operating license issued by the office, including a renewal of a permanent operating license, expires on the third July 1 following the date on which the license was issued.

Provisional operating licenses:

To obtain a provisional operating license, the applicant must submit a timely application and application fee to the office and demonstrate that it satisfies all of the following:

- 1. It has established a budget development and approval process and a system of fiscal management that meets standards established by the office.
- 2. It will operate the school in a building that meets the safety standards established by the office by rule.
- 3. It has developed a curriculum that meets standards of educational success established by the office by rule.
- 4. It has employees that meet standards of excellence established by the office by rule.

Permanent operating licenses:

To obtain a permanent operating license, the applicant must submit a timely application and application fee to the office and demonstrate that it satisfies all of the following:

- 1. It holds a valid provisional operating license and continues to satisfy all of the requirements for the provisional operating license.
- 2. At least 90 percent of the pupils who have attended the school for more than one school year have advanced at least one grade level for every year of enrollment.
- 3. It has implemented a policy governing the admission to the school of children with disabilities.
- 4. It enrolls at least the number of children with disabilities at the school as is required under the formula established in the bill. The formula takes into account the number of pupils enrolled in the school in each grade, the number of pupils enrolled in all schools licensed under the bill in each grade, and the number of children with disabilities enrolled in all schools licensed under the bill in each grade.

Duties of office:

The bill requires the office to do all of the following:

- 1. Make rules governing the implementation of the inspection and licensure program, including standards for budgeting and fiscal management of the school and the educational success of pupils enrolled in the school.
 - 2. Upon receipt of an application for an operating license do all of the following:
- a. Notify the state superintendent, the city common council, and the city mayor and make information provided by the applicant available for public inspection.
 - b. Inspect the school and records maintained by the applicant for the school.

2

3

- c. Hold a public hearing on the application and provide an opportunity for public testimony.
- d. Submit a written decision to the applicant and provide a copy to the state superintendent, common council, and mayor.
- 3. Revoke, suspend, or deny an applicant's operating license if, after 60 days, the applicant has not corrected a severe or substantial violation of the standards upon which an operating license is issued.
- 4. Conduct scheduled and unscheduled inspections of each school for which an operating license may be or has been issued.
- 5. Annually submit a comprehensive written report detailing the policies, operations, revenues, and expenditures of the office and summarizing the licensing decisions of the office to the governor, the appropriate standing committees of the legislature, the state superintendent, the city common council, and the mayor of the city.

Changes to Full-time Open Enrollment Program

Under the Open Enrollment Program, a pupil may apply to attend a school in a school district other than the pupil's resident school district. Current law establishes permissible criteria for a nonresident school district to accept or reject applications from nonresident pupils, including the availability of space, classes, and programs in the nonresident district. Current law also permits a nonresident school district to determine whether to accept or reject a nonresident pupil based upon whether the special education and related services needs described in the individualized education program of a nonresident pupil who is a child with a disability are available for the pupil in the nonresident school district and also whether the nonresident pupil has been referred for evaluation but not yet evaluated by an individualized education program team to determine whether the child has a disability.

The bill eliminates the two criteria related to the special educational needs of children with disabilities from the list of permissible criteria for the acceptance or rejection of a nonresident pupil whose resident school district is MPS. The bill also requires MPS to limit the number of its resident pupils attending public school in other school districts under the Open Enrollment Program to the number of resident pupils attending public school in other school districts in the 2009–10 school year.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 62.51 (1) (a) of the statutes is amended to read:

62.51 (1) (a) "Public office" means the following positions or their equivalent:

city engineer; city purchasing agent; commissioner of building inspection, of city

development, of health or of public works; director of administration, of budget and management, of community development agency, of employee relations, of office of school standards and licensure, of telecommunications, or of safety; emergency management coordinator; employee benefits administrator; executive director of the commission on community relations; municipal port director; commissioner of assessments; director of liaison; city personnel director; executive director of the retirement board; executive director of the city board of election commissioners; city librarian; city labor negotiator; executive secretary of the board of fire and police commissioners; and supervisor of the central electronics board.

Section 2. 115.881 (1) of the statutes is amended to read:

agency, county children with disabilities education board, governing body of a private school that holds an operating license issued under s. 119.03, or operator of a charter school established under s. 118.40 (2r) may apply to the department for aid under this section if the applicant incurred, in the previous school year, more than \$30,000 of nonadministrative costs for providing special education and related services to a child and those costs were not eligible for reimbursement under s. 115.88, 115.93, or 118.255, 20 USC 1400 et seq., or federal medicaid.

SECTION 3. 118.51 (5) (a) 4. of the statutes is renumbered 118.51 (5) (a) 4. a. and amended to read:

118.51 **(5)** (a) 4. a. Whether Except as provided in subd. 4. b., whether the special education or related services described in the child's individualized education program, under s. 115.787 (2), of an applicant who is a child with a disability are available in the nonresident school district or whether there is space available to provide the special education or related services identified in the child's

individualized education program, including any class size limits, pupil-teacher
ratios or enrollment projections established by the nonresident school board.
Section 4. 118.51 (5) (a) 4. b. of the statutes is created to read:
118.51 (5) (a) 4. b. A nonresident school board may not consider the criteria
under subd. 4. a. if the application to the nonresident school district is received from
a pupil who is a child with a disability and whose resident school district is the school
district operating under ch. 119.
Section 5. 118.51 (5) (a) 6. of the statutes is renumbered 118.51 (5) (a) 6. a. and
amended to read:
118.51 (5) (a) 6. a. Whether Except as provided in subd. 6. b., whether the child
pupil has been referred to his or her resident school board under s. 115.777 (1) or
identified by his or her resident school board under s. 115.77 (1m) (a) but not yet
evaluated by an individualized education program team appointed by his or her
resident school board under s. 115.78 (1).
SECTION 6. 118.51 (5) (a) 6. b. of the statutes is created to read:
118.51 (5) (a) 6. b. A nonresident school board may not consider the criteria
under subd. 6. a. if the application to the nonresident school district is received from
a pupil whose resident school district is the school district operating under ch. 119.
SECTION 7. 118.51 (6) of the statutes is renumbered 118.51 (6) (a) and amended
to read:
118.51 (6) (a) -A school board may Beginning in the 2010–11 school year, the
school district operating under ch. 119 shall limit the number of its resident pupils
attending public school in other school districts under this section in the 1998–99
school year to 3% of its membership. In each of the 7 succeeding school years, a school

 $\frac{\mbox{board may limit}}{\mbox{to}}$ the number of its resident pupils attending public school in other

school districts to an additional 1% of its membership under this section in the 2009–10 school year.

(b) If more than the maximum allowable number of resident pupils apply to attend public school in other school districts in any school year under this section, the school board of school directors shall determine which pupils will be allowed to attend public school in other school districts on a random basis, except that the school board of school directors shall give preference to pupils who are already attending public school in the school district to which they are applying under this section and to siblings of such pupils.

SECTION 8. 118.51 (12) (a) of the statutes is renumbered 118.51 (12) (a) 1. and amended to read:

education program for a pupil, developed or revised under s. 115.787 after —a child the pupil begins attending public school in a nonresident school district under this section, requires special education or related services that are not available in the nonresident school district or if there is no space available to provide the special education or related services identified in the child's pupil's individualized education program, including any class size limits, pupil—teacher ratios or enrollment projections established by the nonresident school board, the nonresident school board may notify the child's pupil's parent and the child's pupil's resident school board that the special education or related service is not available in the nonresident school district. If such notice is provided, the child pupil shall be transferred to his or her resident school district, which shall provide an educational placement for the child pupil under s. 115.79 (1) (b).

Section 9. 118.51 (12) (a) 2. of the statutes is created to read:

1	118.51 (12) (a) 2. Subdivision 1. does not apply to a pupil attending school in
2	a nonresident school district whose resident school district is the school district
3	operating under ch. 119.
4	Section 10. 119.03 of the statutes is created to read:
5	119.03 Office of school standards and licensure. (1) Definitions. In this
6	section:
7	(a) "Administrator" means all of the following:
8	1. The superintendent of schools.
9	2. The superintendent, supervising principal, executive director, or other
10	person who acts as the administrative head of any school required to be licensed
11	under this section.
12	(b) "Applicant" means any of the following:
13	1. The board.
14	2. The operator of a charter school operating in the city.
15	3. The governing body of a private school participating in the program under
16	s. 119.23.
17	(c) "Child with a disability" has the meaning given in s. 115.76 (5).
18	(d) "Director" means the director of the office.
19	(e) "Office" means the office of school standards and licensure.
20	(f) "School" means a public school operated by the board, a charter school
21	operating in the city, and a private school participating in the program under s .
22	119.23.
23	(2) OPERATING LICENSE REQUIRED; CLASSES AND RENEWAL OF OPERATING LICENSES.
24	(a) Beginning in the 2011–12 school year, no person may operate a school without
25	a valid operating license issued by the office for that school.

23

24

1	(b) The office may issue the following licenses:
2	1. A provisional operating license. A provisional operating license may not be
3	renewed.
4	2. A permanent operating license. A permanent operating license may be
5	renewed as provided under sub. (5).
6	(3) Provisional operating licenses. (a) The office shall issue a provisional
7	operating license to operate a school if the office determines that all of the following
8	apply:
9	1. The applicant submits an application for a provisional operating license for
10	the school to the office, together with the information required under par. (b) and any
11	supporting documentation required by the office and the administrative fee required
12	under sub. (7).
13	2. The applicant satisfies the requirements under par. (b).
14	3. If the applicant operated a school during the 2009-10 school year, the
15	applicant submits the application to the office no later than the first day of the 13th
16	month beginning after the effective date of this subdivision [LRB inserts date].
17	4. If the applicant did not operate a school during the 2009–10 school year, the
18	applicant submits the application to the office at least 180 days before the applicant
19	intends to operate the school.
20	(b) An applicant under this subsection shall submit clear and convincing
21	evidence to the office that all of the following are satisfied:

1. The applicant has established a budget development and approval process,

a system of fiscal management, an organizational structure, a management system,

and a process for receiving, depositing, investing, managing, spending, accounting

- for, and auditing resources for the school that meets the standards established by the office by rule.
 - 2. The applicant will operate the school in a building that meets the safety standards established by the office by rule and will utilize facilities and equipment, including vehicles, that meet the safety standards established by the office by rule.
 - 3. The applicant has developed a curriculum that meets the standards of educational success established by the office by rule.
 - 4. a. For an applicant under par. (a) 3., the applicant has selected and employs administrators, teachers, and staff for the school that meet the standards of excellence established by the office by rule.
 - b. For an applicant under par. (a) 4., the applicant has selected and will employ administrators, teachers, and staff for the school that meet the standards of excellence established by the office by rule.
 - (c) A provisional operating license issued under this subsection expires on the 3rd July 1 following the date on which the license was issued or on the date on which a permanent operating license is issued for the school under sub. (4), whichever occurs first.
 - **(4)** Permanent operating license. The office shall issue a permanent operating license to operate a school if the office determines that all of the following apply:
 - (a) The applicant holds a valid provisional operating license for the school and one of the following applies:
 - 1. For a provisional operating license issued to an applicant who operated a school during the 2009–10 school year, the applicant has been operating the school under the license for at least 12 months but not more than 36 months.

2. For a provisional operating license issued to an applicant who did not operate
a school in the $2009-10$ school year, the applicant has been operating the school
under the license for at least 24 months but not more than 36 months.

- (b) The applicant submits an application for a permanent operating license for the school to the office, together with the information required under par. (c) and any supporting documentation required by the office and the administrative fee required under sub. (7).
- (c) The applicant submits clear and convincing evidence to the office that all of the following are satisfied:
- 1. a. Except as provided in subd. 1. b., the applicant continues to satisfy the requirements under sub. (3) (b).
- b. For an applicant that did not operate a school in the 2009–10 school year, the applicant continues to satisfy the requirements under sub. (3) (b) 1. to 3. and satisfies the requirements under sub. (3) (b) 4. a.
- 2. At least 90 percent of the pupils who have attended the school for more than one school year have advanced at least one grade level for every year of the pupil's enrollment in the school. To determine whether the requirement under this subdivision has been satisfied, the office shall review the educational performance of the pupils on the examinations administered as required under s. 118.30 and on other measures established by the office by rule.
- 3. The applicant has implemented a policy governing the admission to the school of children with disabilities that satisfies the standards established by the office by rule.
- 4. The applicant enrolls at least the number of children with disabilities determined as follows:

a. Determine the number of pupils enrolled in the school in each grade in the 1 2 previous school year. 3 b. Determine the number of pupils enrolled in all schools licensed under this 4 section in each grade in the previous school year. c. For each grade in all schools licensed under this section, determine the 5 6 number of pupils identified in subd. 4. b. that are children with disabilities. d. For each grade operated by the school, multiply the number of pupils 7 identified in subd. 4. a. by the ratio of the number of pupils in that grade identified 8 under subd. 4. c. to the number of pupils in that grade identified under subd. 4. b. 9 e. Add the numbers of pupils determined under subd. 4. d. in each grade 10 11 operated by the school. f. Multiply the sum determined under subd. 4. e. by 50 percent. 12 (d) A permanent operating license issued under this subsection expires on the 13 3rd July 1 following the date on which the license was issued or on the date on which 14 a renewal of that license is issued under sub. (5), whichever comes first. 15 (5) RENEWAL; NOTICE. (a) The office shall renew a permanent operating license 16 issued under sub. (4) if the office determines that all of the following apply: 17 18 1. The applicant submits an application for a renewal of the permanent operating license, together with any supporting documentation required by the office 19 and the administrative fee required under sub. (7) to the office no later than 180 days 20 21 before the expiration of the operating license. 2. The applicant continues to satisfy the requirements under sub. (4) (c). 22 (b) A renewal of a permanent operating license issued under this subsection 23

expires on the 3rd July 1 following the date on which the renewal license was issued.

- (c) The office shall give a notice of renewal to each holder of a permanent operating license at least 30 days prior to the expiration date of the operating license. Notice may be mailed to the last address provided to the office by the holder of the operating license or may be given by electronic transmission. Failure to receive a notice of renewal is not a defense in any proceeding against the holder for operating a school without an operating license.
- **(6)** EFFECT OF DENIAL, SUSPENSION, REVOCATION, OR NONRENEWAL OF AN OPERATING LICENSE. (a) An applicant whose application for an operating license for a school or whose application for renewal of a permanent operating license for a school is denied may reapply to the office for a provisional operating license under sub. (3).
- (b) If any operating license held by an applicant has expired before the applicant has obtained a permanent operating license or the renewal of that license, the applicant may not operate the school until the applicant has obtained an operating license for the school.
- (c) An applicant whose operating license has been denied, suspended, revoked, or has not been renewed shall work with the office, the board, and the department to provide for the temporary or permanent transfer of pupils to other schools that hold a valid license issued by the office or to schools not required to be licensed under this section.
- (7) ADMINISTRATIVE FEE. The office shall charge a fee, to be determined by the office by rule, to each applicant for an operating license for a school or the renewal of an operating license for a school. The fee shall be based upon the costs to provide the review and conduct the inspections required under sub. (8) (a), conduct the inspections required under sub. (8) (e) and (f), and administer the program under this

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- section, and shall take into account the number of pupils enrolled in the school in the preceding school year.
 - (8) Duties of the office. The office shall do all of the following:
 - (a) Upon receipt of an application under subs. (3) to (5):
 - 1. Submit a written notice of the application to the state superintendent, the common council, the mayor, and, if the applicant is operating the school at the time the application is received, parents of pupils enrolled in the school. The office shall publish the written notice as a class 1 notice under ch. 985.
 - 2. Provide access to information submitted by the applicant in connection with the application for licensure on the Internet Web site maintained by the office and, upon request of a party, in writing.
 - 3. Request an evaluation by the city comptroller of the applicant's compliance with or likelihood of compliance with the financial and budgetary standards established by rule under par. (d) 1.
 - 4. Undertake any inspections of the school premises and of records maintained by the applicant for the school necessary to evaluate the application for licensure.
 - 5. Hold a public hearing on the application for an operating license and provide an opportunity for persons attending the hearing to present testimony on the applicant, the school, and the application for licensure.
 - 6. Submit to the applicant, in writing, the decision of the office to grant or deny the operating license. The office shall provide a copy of the decision to the state superintendent, the common council, and the mayor, and shall make the written decision available on the Internet Web site maintained by the office and, upon request, in writing.

(b) Ensure that each applicant that applies for and holds an initial or renewed
permanent operating license enrolls in the school at least the number of children
with disabilities determined for the school under sub. (4) (c) 4.

- (c) Suspend, revoke, or deny an applicant's operating license for a school if the office determines, based upon clear and convincing evidence, that the applicant has committed a severe or substantial violation of the standards upon which an operating license is issued and the applicant fails to correct the violation or make substantial progress towards correcting the violation in 60 days.
- (d) Promulgate rules for the administration of the inspection and licensure program under this section, including all of the following:
- 1. Standards for a budget development and approval process, a system of fiscal management, an organizational structure, a management system, and a process for receiving, depositing, investing, managing, spending, accounting for, and auditing resources to be implemented and maintained by an applicant seeking an operating license under this section. The office shall collaborate with the city comptroller to establish the standards required under this subdivision.
- 2. Standards of educational success to be incorporated into the curriculum of an applicant's school.
- 3. Standards of excellence for teachers, administrators, and staff at the school. The office shall collaborate with the deans and faculty of education at the University of Wisconsin–Milwaukee, Marquette University, and Alverno College, and with other educational experts to establish the standards required under this subdivision. The standards under this subdivision shall require each administrator to hold, at minimum, a bachelor's degree.

3. The state superintendent.

1 4. Educational performance measures applicable to whether a pupil has 2 advanced to the next grade level. 3 5. Standards governing the admission of children with disabilities to a school 4 licensed under this section. The standards shall prohibit an applicant from refusing 5 to enroll a child with a disability or to provide a free appropriate public education. 6 as defined in s. 115.76 (7), for the child with a disability. 7 6. Conditions under which an operating license issued under this section may 8 be suspended or revoked, the duration of a suspension or revocation, and the 9 conditions that must be satisfied by an applicant for the reinstatement of the 10 operating license. 11 7. A definition of a substantial violation of the standards upon which an 12 operating license is issued. 13 8. A definition of a severe violation of the standards upon which an operating 14 license is issued. 15 (e) Establish a schedule for the inspection of each school for which an operating 16 license may be or has been issued under this section. 17 (f) Periodically conduct unscheduled inspections of each school for which an 18 operating license has been issued under this section. The office may establish 19 criteria governing the rationale for conducting an unscheduled inspection. 20 (g) Annually submit a comprehensive written report detailing the policies, 21 operations, revenues, and expenses of the office and summarizing the licensing 22 decisions of the office to all of the following: 23 1. The governor. 24 2. The appropriate standing committees of the legislature.

1 4.	The common	council
------	------------	---------

- 5. The mayor.
- **SECTION 11.** 119.23 (7) (am) (intro.) and 1. of the statutes are consolidated, renumbered 119.23 (7) (am) and amended to read:

119.23 (7) (am) Each private school participating in the program under this section is subject to uniform financial accounting standards established by the department. Annually by September 1 following a school year in which a private school participated in the program under this section, the private school shall submit to the department all of the following: 1. An an independent financial audit of the private school conducted by a certified public accountant, accompanied by the auditor's statement that the report is free of material misstatements and fairly presents pupil costs under sub. (4) (b) 1. The audit under this subdivision shall be limited in scope to those records that are necessary for the department to make payments under subs. (4) and (4m).

- **Section 12.** 119.23 (7) (am) 2. of the statutes is repealed.
- **Section 13.** 121.84 (4) (b) of the statutes is amended to read:

121.84 **(4)** (b) If a pupil attends school in a school district outside the pupil's school district of residence under par. (a), s. 118.51 (12), (14), (16) and (17) apply to the pupil as if the pupil were attending school in a nonresident school district under s. 118.51. If the pupil is rejected as a result of s. 118.51 (12) (a), prohibited from attending as a result of s. 118.51 (12) (b) 1. or transferred as a result of s. 118.51 (12) (b) 2., s. 118.51 (9) applies.



Section #. 62.51 (2) of the statutes is renumbered 62.51(2)(a) and amended to read:

62.51 (2) (a) In any 1st class city, the mayor shall appoint, subject to confirmation of the common council, a person to serve in the unclassified service in each public office. A public official serves at the pleasure of the mayor until the end of the mayoral term of office during which the public official is appointed unless reappointed and reconfirmed or until a successor is appointed and confirmed, whichever is later. The mayor shall make appointments under this subsection within 90 days after taking office or within 90 days after a vacancy in the public office occurs, whichever is later. The common council shall vote on confirmation of any appointment under this subsection within 45 days after that appointment.

History: 1987 a. 289, 382; 1989 a. 31; 1991 a. 156; 1995 a. 247; 1999 a. 150 s. 302; Stats. 1999 s. 62.51.

SEC. #. CR. 62.51 (2)(b)

A 62.5) (2)(b) Notwithstanding par. (a), the undessified service appointed in the poffice in the of school standards and licensure shall be appointed by the mayor without confirmation of the Vicenson when ci).

(end ins 4-9)

Basford, Sarah

From:

Sent:

To:

Subject:

Hinkel, Andy
Tuesday, February 09, 2010 2:49 PM
LRB.Legal
Draft Review: LRB 09-4078/1 Topic: Creating a City of Milwaukee Department of School

Inspection

Please Jacket LRB 09-4078/1 for the ASSEMBLY.